

IN THE GRAND COURT OF THE CAYMAN ISLANDS

CAUSE NO. 528 of 2008

BETWEEN:

THE QUEEN

AND:

- (1) MARTIN BRIDGER
- (2) RICHARD COY
- (3) ACTING COMMISSIONER OF THE ROYAL CAYMAN ISLANDS POLICE SERVICE

Respondents

Ex parte The Hon. Justice Alexander Henderson Applicant

AND:

IN THE GRAND COURT OF THE CAYMAN ISLANDS

CAUSE NO. 464 of 2008

BETWEEN:

THE QUEEN

AND:

CARSON K. EBANKS, MBE J.P.

Respondent

Ex parte The Hon. Justice Alexander Henderson

Applicant

AND:

THE ACTING COMMISSIONER OF THE ROYAL CAYMAN

ISLANDS POLICE SERVICE

Additional Party

JUDGMENT delivered by The Honourable Sir Peter Cresswell, on the 23rd day of December 2008.

APPEARANCES:

Mr. R. Alberga, QC

for the Applicant

Mr. S. McCann

Ms. K. Houghton

Ms. C. Richards, SG

for the Respondents

Mr. D. Schofield, ASG

REPORTED BY: Carol A. Rouse,

Court Reporter.

Tuesday, December 23, 2008 (c.a.r.)

Tuesday, December 23, 2008 (c.a.r.)

1 JUDGMENT 1 there were reasonable grounds to suspect that 2 2 he had committed the offence of misconduct in 3 The Honourable Justice Sir Peter Cresswell 3 public office, contrary to Common Law. The 4 I have been appointed by the Governor to 4 Applicant refused to consent to a search of his 5 5 be a judge of the Grand Court of the Cayman home. 6 Islands for a period of three months to the end 6 The Applicant was then taken to the police 7 of February 2009 for completion of the 7 station in George Town. At about 9:03 a.m., 8 consolidated Causes 464 and 528 of 2008. 8 Mr. Stephen Worthington and Mr. Timothy Thorne, 9 9 special constables of the RCIPS, attended the 10 Introduction 10 Applicant's home with a search warrant which 11 11 had been issued by the Respondent to Cause 464 12 This judgment follows my judgment of the 12 at about 8:45 that morning. Mr. McCann, on 13 29th of October in Cause 464, to which I 13 behalf of the Applicant, repeated the 14 refer. Cause 528 of 2008 is the second set of 14 Applicant's instructions that he did not 15 proceedings for judicial review brought by the 15 consent to the search, but the constables, and others who arrived later, entered the premises 16 16 17 In Cause 528 the Applicant seeks 17 and searched them, seizing certain items. 18 declarations that the decision to arrest him 18 At about 3:02 p.m., Mr. Worthington and 19 and his arrest were unlawful. 19 Mr. Thorne, accompanied by three other men, all 20 The Applicant is a justice of the Grand 20 of whom were said to be special constables of 21 Court and has held that office since 2003. On 21 the RCIPS, attended the Applicant's personal the 24th of September 2008, at about 22 22 offices at fourth floor Kirk House, George 23 7:06 a.m., the Applicant was arrested by 23 Town, with a search warrant relating to the 24 Mr. Richard Coy, the Second Respondent, in the 24 Applicant's offices which had been issued by 25 car park outside his home. It was alleged that 25 the Respondent to Cause 464, again at about Tuesday, December 23, 2008 (c.a.r.) Tuesday, December 23, 2008 (c.a.r.) 3 Judgment -- Cresswell, J. Judgment -- Cresswell, J. 1 8:45 a.m. that morning. Ms. Houghton, on 1 Islands have been undergoing an 2 behalf of the Applicant, told Mr. Worthington 2 unprecedented investigation 3 involving some members of the that the Applicant objected to the search and 3 4 asked that his objection be recorded. 4 Royal Cayman Islands Police 5 Thereafter, the constables searched the office 5 Service. It saddens me to add 6 6 and the Applicant's robing room and seized that this investigation has now 7 7 items including the Applicant's judicial led to the arrest today of 8 computer. The Chief Justice was present when 8 Justice Alexander Henderson. 9 the warrant was presented and following the 9 10 10 search. He objected to the removal of the "I wish to assure you first of 11 Applicant's judicial computer from the custody 11 all that this matter has nothing 12 of the court. 12 to do with any judgments 13 The bail form in respect of the Applicant 13 delivered by Justice Henderson 14 records, among other matters, that the 14 in court. As this follows short 15 conditions to be complied with after release on 15 on the heels of the action 16 bail included not to contact 16 against Justice Priya Levers, I 17 direct/indirectly/interfere with certain 17 want to assure the community 18 persons, including the Chief Justice. That 18 that the courts will continue to form is dated the 24th of September. 19 19 function. These actions will 20 20 not impede court operations and 21 **Press Statements** 21 the community will continue to 22 22 have access to justice.... 23 A statement by the Governor, dated the 23 24th of September, read: 24 24 "... this latest action is again a 25 "As you are aware, the Cayman 25 demonstration that the

5 .				6	
	Judgment	 Cresswell,	J.		

1 .	investigation is entirely	1	its full conclusion, and I again
2	independent of both the	2	ask for your support. I know
3	Government and my office. It	3	there is speculation about the
4	will continue unimpeded to its	4	cost of this investigation;
5	full conclusion.	5	however, the price of doing
6		6	nothing is far greater in
7	"I am regularly briefed by	7	regards to the long term
8	Mr. Bridger [the First	8	credibility and reputation of
9	Respondent to Cause 528] as	9	the Cayman Islands as a safe and
10	matters develop, and I have	10	economically viable
11	confidence in his team	11	jurisdiction.
12		12	
13	"This is a difficult time for	13	"Also, in fairness to the
14	everyone - particularly those	14	community and everyone involved,
15	under investigation. Government	15	it is necessary to legitimately
16	continues to support the	16	prove [sic] or disprove any
17	investigating team so they can	17	allegations against anyone
18	move forward.	18	involved before putting the
19		19	issue to rest. I ask again that
20	"That said, it is important to	20	people refrain from prejudging
21	know that investigations of this	21	the outcome of the
22	nature inevitably take time and	22	investigation.
23	money. I do believe it is of	23	
24	national importance to pursue	24	"Ensuring good governance is a
25	this specific investigation to	25	collective responsibility and

Judgment -- Cresswell, J.

Tuesday, December 23, 2008 (c.a.r.)

8

		_	
	Judgment Cresswell, J.	7	Judgment Cresswell, J.
1	requires clear and sustained	1	local and international
2	leadership. It is only by	2	communities. I assure you that
3	working together that we will	3	in respect of Justice Henderson,
4	achieve the positive change this	4	I only took the action today
5	country deserves."	5	after careful consideration of
6		6	the evidence available at this
. 7	As part of the same press statement there	7	time and the benefit of
8	was a statement by Senior Investigating Officer	8	independent legal advice.
9	Martin Bridger which read:	9	
10	"First, let me say that I am	10	"I want to make it clear that
11	grateful for the continued	11	this is part of the original
12	support from HE the Governor,	12	investigation which commenced
13	the Cayman Islands Government	13	with the allegations made
14	and the wider community.	14	against Deputy Commissioner
15		15	Anthony Ennis and Cayman Net
16	"As you have just heard from HE	16	News Editor in Chief Desmond
17	the Governor, Justice Alexander	17	Seales
18	Henderson was arrested this	18	
19	morning in connection with the	19	"I acknowledge that these are
20	independent police	20	difficult times and the latest
21	investigation.	21	development will generate much
22		22	public debate. That said, I ask
23	"I do not underestimate the	23	the community and the media in
24	impact of this action on the	24	particular not to prejudge the

25

individual concerned, and the

25

guilt or innocence of any

12

	Judgment Cresswell, J.		Judgment Cresswell, J.
1	individual involved in this	1	media in particular, not to
2	investigation	2	prejudge the guilt or innocence
3		3	of any individual involved in
4	"As I have said on many	4	this investigation, nor to
5	occasions before, it is about	5	speculate, or indulge in
6	the search for the truth. And I	6	rumour
7	conclude by stating again: My	7	
8	team is committed and will	8	Justice Alexander Henderson:
9	meticulously follow the facts -	9	
10	and only the facts."	10	the decision to arrest
11		11	Justice Alexander Henderson was
12	The arrest of the Applicant led to	12	not based on his refusal to give
13	publicity in many countries throughout the	13	me a statement. Moreover, it
14	world.	14	was not made lightly. I took
15	On about 9 October Mr. Bridger issued a	15	that decision only after careful
16	further press statement entitled "Update on	16	consideration of the available
17	Independent Investigation". It read:	17	evidence and information in
18	"In my recent statement of 24	18	consultation with independent
19	September, 2008 I acknowledged	19	legal counsel and Assistant
20	that these were difficult times,	20	Commissioner John Yates of the
21	and that the latest development	21	Metropolitan Police Service.
22	concerning the independent	22	Whilst I recognize the effects
23	investigation would generate	23	of his arrest on Justice
24	much public debate. I also	24	Henderson and more broadly on
25	asked the community and the	25	the jurisdiction, I must and
			•

9

Tuesday, December 23, 2008 (c.a.r.)

udgment -- Cresswell, J. Judgment -- Cresswell, J.

25

	Judgment Cresswell, J.	
1	will treat everyone involved in	1
2	an equal manner, following the	2
3	same process.	3
4		4
5	"As to the challenge to the	5
6	legality of the search warrants,	6
7	I am entirely satisfied that	7
8	these were properly obtained.	8
9		9
10	"An application for a search	10
11	warrant is an application to the	11
12	court, or a justice of the	12
13	peace, to seek the use of an	13
14	investigative power. The	14
15	purpose of that power is to	15
16	search for evidence. By its	16
17	very nature, such an application	17
18	is made without the need for the	18
19	totality of the case being put	19
20	before that court or Justice of	20
21	the Peace.	21
22		22
23	"Indeed, in most cases, as here,	23
24	a great deal more investigation	24

Tuesday, December 23, 2008 (c.a.r.)

carried out after any search warrants have been obtained. A search is just one part of an investigation.

"It follows, then, that no court can hope to make a **meaningful** evaluation of guilt, or innocence or, the strength, or otherwise, of a case at the time of such an application. In fact, it would be entirely inappropriate and fruitless to attempt such an exercise.

"As an investigator I do not pre-judge. I am sure that everyone concerned in the criminal justice process is similarly anxious to avoid arriving at premature conclusions. It should be borne in mind that the threshold for granting a search warrant is reasonable suspicion, not a

Tuesday, December 23, 2008 (c.a.r.)

and evidence gathering is to be

25

Judgment -- Cresswell, J.

Tuesday, December 23, 2008 (c.a.r.)

Judgment -- Cresswell, J.

1	prima facie case, or a realistic	1	but well-defined circumstances.
2	prospect of conviction.	2	Such circumstances exist in
3		3	relation to this aspect of the
4	"Let me repeat that a decision	4	on-going investigation
5	of whether [sic] a criminal	5	
6	offence has been committed	6	"I have now been informed that
7	cannot reasonably be based on	7	the judgements concerning
8	the information supplied for the	8	Mr. Kernohan and Mr. Jones were
9	application of a search	9	released the day after the
10	warrant	10	arrest of Justice Henderson on
11		11	the 24 th September i.e.
12	Chief Justice Ruling in Public	12	released on the authority of the
13	Domain:	13	Chief Justice on the 25 th
14		14	September 2008. [I interpose
15	"I am extremely concerned that a	15	that any implied criticism of
16	ruling made in a private hearing	16	the Chief Justice was, in my
17	in chambers, following an ex	17	opinion, wholly unfounded].
18	parte application, appears to	18	opinion, whony unrounded.
19	have found its way into the	19	Keeping the Community Informed:
20	public domain on the 3rd of	20	Keeping the Community Informed.
20	October. Just as transparency		IID animain a today surlar security
		21	"Beginning today, unless events
22	is a pre-requisite in any well	22	require a more immediate report,
23	governed society, so	23	a media update will be issued
24	confidentiality has an equally	24	every two weeks. Media
25	valuable place in very limited,	25	questions presented in writing
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)
	15		16
	Judgment Cresswell, J.		Judgment Cresswell, J.
1	will be answered as fully as I	. 1	expect thorough scrutiny
2	can.	2	
3		3	"Assistant Commissioner John
4	"The community will be updated	4	Yates of the Metropolitan Police
5	in a series of local district	5	Service to whom I am accountable
6	meetings to be scheduled over	6	continues to oversee the
. 7	the coming weeks and months I	7	investigation and provide
8	want to meet with you and	8	guidance. Additionally the
9	encourage you to invite me to	9	investigation team has an
10	attend your community,	10	experienced independent legal
11	association, or congregational	11	counsel, an established and very
12	event so that you can learn the	12	experienced legal practitioner
13	facts directly from the	13	in addressing issues of
14	investigative team.	14	misconduct in public office.
15	mivestigative team.	15	misconduct in public office.
	IITho indones dones of my toom is		UT
16	"The independence of my team is	16	"In addition, I have the support
17	critical to establishing the	17	of a small group of local
18	facts. My team is committed to	18	persons to provide me with
19	following the facts, but in so	19	advice on the local context and
20	doing we will carefully consider	20	assist me with administrative
21	issues of fairness and	21	matters"
22	proportionality of our actions.	22	
23	Furthermore, any action taken is	23	As will be seen below, Mr. Bridger's
24	in accordance with the Laws of	24	actions were not in accordance with the laws of
25	the Cayman Islands and I can	25	the Cayman Islands.

to Campbells on behalf of the Applicant:

Tuesday, December 23, 2008 (c.a.r.)

prejudice to that contention,

Tuesday, December 23, 2008 (c.a.r.)

1		1	was unlawful	
2	The Letter of 13th October and Subsequent	2		
3	Correspondence	3	"Powers of arrest without	
4		4	warrant are defined by the terms	
5	On 13 th October, Campbells, solicitors	5	of the Police Law (2006	
6	for the Applicant, wrote to the solicitors	6	Revision), sections 24(4) and	
7	acting for the Acting Commissioner of the RCIPS	7	36(a), and both powers are	
8	asserting that the arrest of the Applicant was	8	defined by reference to	
9	unlawful because misconduct in public office is	9	'arrestable' offences, as	
10	not an arrestable offence in the Cayman	10	defined by the First Schedule of	
11	Islands. The letter stated:	11	the Criminal Procedure Code	
12	"We understand that you are	12	(2006 Revision) ("the Schedule")	
13	instructed by the Acting	13	(per s.2 of the Police Law).	
14	Commissioner of Police Service	14	(per siz of the foliate zaw).	
15	in relation to Cause 464 of	15	"The Offence is not defined in	
16	2008, and we will correspond	16	the Penal Code (2007 Revision),	
17	with you concerning that matter	17	but is, in effect, preserved by	
18	separately.	18	it (s.2(a)). No penalty is	
19	separatory.	19	defined by the Penal Code for	
20	"However, we feel that we should	20	the Offence, and accordingly,	
21	raise with you at this early	20	the provisions of s.38(1) of the	
22	stage that it seems likely that	22	-	
23	your client's arrest, by his	23	Penal Code apply, imposing a	
24	special constable Mr. Stephen	23 24	penalty of a maximum of 4 years' imprisonment and a fine. The	
25	Coy, on 24 th September 2008,			
23	Coy, on 24 September 2008,	25	Offence is not listed in the	
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)	
	19			20
	Judgment Cresswell, J.		Judgment Cresswell, J.	20
1	Schedule, and accordingly, the	1	"Due to the protracted nature of	
2	Offence is not an arrestable	2	the investigation and the	
3	one, since the Schedule provides	3	necessity for undertaking	
4	that, in the case of a	4	numerous further enquiries, it	
5	non-scheduled offence, it is	. 5	will not be possible to complete	
6	only arrestable if the maximum	6	our preparation for [6 November	
7	penalty imposed by law is 6	7	2008].	
8	years or more.	8	•	
9		9	"It will therefore be necessary	
10	"In the circumstances, it	10	to request a further extension	
11	appears to us that the Judge's	11	of bail on 6th November 2008."	
12	arrest without warrant was	12		
13	unlawful, and your client and	13	On 27 th October, Campbells wrote to	
14	his officers acted ultra vires.	14	Nelson & Co., the solicitors acting for the	
15		15	Acting Commissioner of the RCIPS:	
16	"Furthermore, the Judge was	16	"We refer to our	
17	interviewed unlawfully and	17	13 th October 2008 [letter]	
18	without his consent, and his	18	concerning the judge's arrest	
19	bail and the conditions thereof,	19	(copy attached)	
20	are also unlawful and of no	20	(
21	effect".	21	"Our client remains concerned	
22		22	that his arrest (and	
23	On 22 nd October, Mr. Richard Oliver,	23	consequently his bail) is	
24	Investigating Officer, Operation Tempura, wrote	24	unlawful. However, without	
25	to Compalie on behalf of the Amiliants	25	maindien to that annianting	

24

25

Tuesday, December 23, 2008 (c.a.r.)

raised in Campbells' letter of the 13th of

(2) the point was not considered in the

23

24

25

October;

Tuesday, December 23, 2008 (c.a.r.)

gratitude to the Solicitor General for her

assistance in this matter -- in these terms:

"We understand the Hon.

	25		26
Judgment Cresswell, J.		Judgment Cresswell, J.	

1	Attorney-General is currently	1	of Misconduct in Public Office
2	out of the country and in the	2	contrary to common law is not an
3	circumstances we enclose	3	arrestable offence under the
4	herewith our letter to him dated	4	provisions of the Police Law.
5	30 October 2008, with	5	In the circumstances, our
6	enclosures which we ask you to	6	client's arrest was unlawful,
7	bring to his attention	7	and it follows that his
8	immediately upon his return."	8	detention, subsequent two day
9		9	questioning and bail were and
10	Enclosed with that letter was a letter to	10	are also unlawful and a further
11	the Acting Commissioner in these terms:	11	grave abuse of process.
12	"We act for the Hon. Mr. Justice	12	
13	Henderson and enclose copies of	13	"The Judge wishes to return to
14	the following:	14	his Court duties as soon as
15	•	15	possible. We invite you to
16	"We have been informed by Nelson	16	release him from his bail and
17	& Co. that it does not act for	17	its conditions immediately.
18	you generally and that, in	18	Your special constables have
19	particular, it does not act for	19	shown no possible grounds for
20	you in connection with the	20	imposing bail or any conditions
21	arrest of our client, or his	21	on it, and our client is
22	bail.	22	effectively precluded from
23		23	returning to his duties by the
24	"As you will see from the	24	terms of his bail which, whilst
25	materials enclosed, the offence	25	unenforceable, he has complied

Tuesday, December 23, 2008 (c.a.r.)

	_	.7	
	Judgment Cresswell, J.		Judgment Cresswell, J.
1	with thus far in order to avoid	1	30 th October, 2008 with
2	further controversy.	2	enclosures
3		3	
4	"We strongly urge you to obtain	4	"Please be advised that we are
5	advice from competent Cayman	5	presently reviewing the matter
6	Islands attorneys, and perhaps	6	and will respond to you on or
7	you should contact the Attorney	7	before Wednesday, 5th
8	General's Chambers."	8	November 2008."
9		9	
10	On 31st October, David George, Acting	10	According to an internal email of
11	Commissioner of Police, replied:	11	Campbells, dated 5th November, on that date the
12	"I acknowledge service of the	12	Acting Commissioner telephoned the Campbells'
13	documents in the	13	switchboard and spoke to Mr. McCann.
14	above-referenced matter, the	14	"He advised (1) that he had just
15	contents of which I have noted.	15	finished meeting with the
16		16	[Attorney General] re [the
17	"I will seek legal advice and	17	Applicant's] bail (2) due to
18	revert to you as soon as	18	lateness in day no letter today
19	practicable."	19	but will be forthcoming to
20		20	confirm that (a) Judge Henderson
21	On 3rd November, the Solicitor General	21	does not need to attend at the
22	wrote to Campbells:	22	CPS at 10 am on [6 November] (b)
			= / 21/

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

of your letter dated

"On behalf of the Hon. Attorney

General, we acknowledge receipt

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

apply.

released from bail immediately

(c) bail conditions no longer

	oudgment Cresswell, J.		Judgment Cresswell, J.
1		1	
2	"I thanked him for telephoning	2	On 6th November, Campbells wrote to
3	me. I then informed him that I	3	Mr. David George, Acting Commissioner of the
4	wished to raise a bigger picture	4	RCIPS:
5	issue namely that of the judge	5	"Thank you for your courteous
6	being unable to return to his	6	telephone call to the writer at
7	duties as a judge whilst he	7	4:55 p.m. Wednesday 5 November
8	appears to remain under	8	in which you confirmed as
9	investigation in Operation	9	follows:
10	Tempura. I told him it remained	10	1. Mr. Justice Henderson
11	a very live issue and that it	11	was no longer under arrest;
12	needed to be sorted out. He	12	2. There was no longer any
13	replied that he was aware of the	13	necessity for him to be on
14	issue and told me that he would	14	bail;
15	get me an answer on it sooner	15	3. He was consequently
16	rather than later as a matter of	16	released from his bail
17	practicability.	17	conditions; and
18		18	4. He did not need to
19	"I asked him to confirm that the	19	attend the Central Police
20	judge therefore did not need to	20	Station Thursday
21	go to the police station	21	6 November 2008
22	tomorrow. He answered yes there	22	•
23	was no need. I told him I	23	"We understand from Lead
24	looked forward to receiving his	24	Counsel, Mr. Ramon Alberga QC,
25	letter tomorrow"	25	that The Hon. Attorney General
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)

	31			3
	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	had spoken to him by telephone	1	Station at 10 a.m. this morning.	
2	on Tuesday 4 November 2008 and	2	We again repeat our gratitude	
3	promised to contact Mr. Alberga	3	for the courtesy of your	
4	following a meeting with	4	telephone call.	
5	yourself in connection with our	5		
6	letter to you dated 30	6	"It is now clear from the	
7	October 2008. The Solicitor	7	content of your telephone call	
8	General also confirmed to the	8	yesterday that you accept that	
9	writer by telephone on 5	9	Mr. Henderson's arrest was	
10	November 2008 that Mr. Alberga	10	illegal; that the Special	
11	could expect at least a verbal	11	Constables who were tasked to do)
12	response to our letter from the	12	so by Mr. Bridger acted	
13	Attorney General following a	13	unlawfully; and that his two day	
14	meeting, which we understand he	14	interview following his arrest	
15	scheduled with you for 3:30 p.m.	15	and his grant of bail and	
16	Wednesday 5 November 2008.	16	conditions attached thereto were	
17	Despite these indications, we	17	also unlawful and of no effect.	
18	were most disappointed to note	18		
19	that nothing whatsoever was	19	"Are we now to assume that the	
20	heard from the Attorney General	20	investigation in relation to	
21	and that it was left to you to	21	Justice Henderson is now at an	
22	contact us. Had it not been for	22	end and that Mr. Bridger and	
23	your call, the Judge and his	23	other members of the Special	
24	legal advisors would have	24	Police Investigation Team will	
25	attended the Central Police	25	not be dreaming up any new	

attendance at George Town Police Station at 10 a.m. on today's date would not be required.

Judgment -- Cresswell, J.

"During our conversation you mentioned the correspondence you had sent to me with regards to Justice Henderson's arrest; I believe that the Attorney General's office has indicated, on my behalf, that we should be in a position to respond today".

12 24 September 2008...." 12
13 13
14 On 11 November, Nelson & Co. wrote to 14

unlawful arrest of the Judge on

11

15

16

17

18

19

20

21

22

23

24

25

1

12

13

14

15

16

17

18

19

20

21

22

23

24

25

35

Campbells to advise on behalf of the Acting Commissioner of Police that no appeal was to be "taken" in respect of the judgment of the 29th of October.

confirmation of our telephone

19 On 6th November, Mr. George wrote to 20 Campbells: 21 "This letter serves as written

1

2

3

4

5

6

7

8

9

10

11

15

16

17

18

22

1

2

3

4

5

6

7

8

24

25

23 conversation of yesterday 24 evening, wherein I identified 25 that ... Justice Henderson's

Tuesday, December 23, 2008 (c.a.r.)

On 6th November, Campbells wrote to Mr. George:

"We received your letter dated 6 November 2008 at approximately 12:30 p.m. today. It has crossed with our letter of the same date

"Given the limited content of your letter, it is imperative that we receive from you an immediate response concerning

Tuesday, December 23, 2008 (c.a.r.)

Judgment -- Cresswell, J.

the judge's bail status,

particularly with the fear that 2 any members of SPIT may take it 3 upon themselves to arrest the 4 Judge if they consider that he 5 has, since and despite our telephone conversation 7 yesterday, breached the original 8 bail conditions. It is unacceptable that our client's 10 11

9 bail conditions. It is
10 unacceptable that our client's
11 position, a Judge of the Grand
12 Court of the Cayman Islands, is
13 left in limbo and your immediate
14 response is required to this
15 letter."

17 On the same day, Mr. George replied:
18 "I have just received your
19 letter of 6th November
20 concerning our telephone
21 conversation of 5th November.
22 There is a need for me to
23 clarify the points you make.

Tuesday, December 23, 2008 (c.a.r.)

"I did identify that Justice

Judgment -- Cresswell, J.

Henderson did not need to attend the Central Police Station at 10 a.m. on Thursday 6th November 2008.

"I did not say that Justice Henderson was no longer under arrest;

"I did not say that there was no longer any necessity for him to be on bail;

"I did not say he was released from his bail conditions;

"As I identified in my recent mail to you, I am currently awaiting advice from the Attorney General's Office and when I have that I will be able to consider all issues."

On 11th November, Nelson & Co. sent an email to Campbells:

Tuesday, December 23, 2008 (c.a.r.)

	38	

Judgment -- Cresswell, J.

"We are no longer instructed in free from bail and bail 2 this matter and I would suggest conditions and is no longer that you direct all future 3 under investigation." inquiries to the [Attorney 4 5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24 25

6 7

1

2

3

4

5

8

9

10

11

12

13

14

15

16

17

1

2

10

11

18

19

The Application for Leave to Apply for Judicial Review

General]...."

On 12 November the application for leave to apply for judicial review was issued in Cause No. 528. It was supported by a Note on behalf of the Applicant for leave to apply for judicial review in respect of his arrest and bail, to which I refer.

On 13 November Campbells wrote to the Clerk of the Court:

18 "In accordance with the 19 obligation to make full and 20 frank disclosure, we enclose a 21 copy of a letter received today 22 at approximately 4:00 p.m. from 23 the Attorney-General, which 24 indicates that Justice Henderson 25 is no longer under arrest, is

Tuesday, December 23, 2008 (c.a.r.)

The Letter of 12 November

The letter of 12 November from the Attorney General to Campbells was in these terms:

Judgment -- Cresswell, J.

"We write on behalf of the Acting Commissioner of Police and with reference to your letter of 6th November 2008 to the Acting Commissioner of Police and to advise you that upon comprehensive review of the matter, the police investigation into the allegation of criminal misconduct in public office against Hon. Justice Henderson has been discontinued with immediate effect and is therefore at an end.

"It follows therefore that his

Tuesday, December 23, 2008 (c.a.r.)

Judgment -- Cresswell, J.

arrest and all related bail

conditions as well as all other

3 conditions have now completely 4 fallen away. 5 6 "We further advise and confirm 7 that Mr. Justice Henderson is no 8 longer the subject of the 9 aforementioned or any

investigation.

12 "The entire episode has clearly 13 caused inconvenience and 14 discomfort to your client which 15 is regretted." 16 17 It is to be noted that this letter did not

acknowledge that the arrest was unlawful.

20 Press Release 14 November 21 22 A press release headed "Statement from the Office of the Acting Commissioner of Police",

23 24 dated 14 November, read: 25

39

Judgment -- Cresswell, J.

"As a result of the judicial review action ... the search warrants were subsequently set aside ... it was decided not to appeal the ... judgment.

"The Acting Commissioner of Police, David George, upon review of the judgment and other relevant materials, as well as after consultation with the Chambers of the Attorney General, and others, has taken the decision that the investigation into the allegation of misconduct in

Henderson be immediately discontinued. Justice Henderson is therefore no longer under arrest or investigation and has been released from his bail conditions.

public office against Justice

"The remainder of the

Tuesday, December 23, 2008 (c.a.r.)

42

Judgment -- Cresswell, J.

Judgment -- Cresswell, J.

	oddyment Cresswell, U.		Judgment Cresswell, J.	
1	investigation relative to the	1	respect of the other Respondents took place at	
2	alleged entry into the Offices	2	about the same time.	
3	of the Cayman Net News on the	3		
4	3rd September 2007 and other	4	The Letter of the 24th of November and	
5	matters continues"	5	Subsequent Correspondence	
6		6	41.	
7	It is to be noted that this press	7	On 24 th November, the Deputy Solicitor	
8	statement did not acknowledge that the arrest	8	General, on behalf of the Attorney General,	
9	was unlawful.	9	wrote to Campbells:	
10 11	The Count of Leave	10 11	"Further to the letter dated 12 th November from the	
12	The Grant of Leave	12	Honourable Attorney General and	
13	On 20 November, the Hon. Justice Campbell	13	to the meeting of	
14	ordered that the Applicant have leave to apply	14	19 th November 2008 wherein we	
15	for judicial review in Cause No. 528 of 2008.	15	agreed to confirm our	
16	I refer to his ruling (DETERMINATION WITHOUT A	16	instructions in respect of the	
17	HEARING PURSUANT TO GCR 0.53 r3(3)) for its	17	matter at caption, we now write	
18	full terms and effect.	18	on behalf of the Acting	
19		19	Commissioner of Police to advise	
20	Service of the Notice of Motion in Cause 528	20	you that we will not contest the	
21		21	claim in the respect of the	
22	By letter, dated 21 st November,	22	unlawful arrest sought on behalf	
23	Campbells wrote to Mr. Bridger, enclosing by	23	of Justice Henderson.	
24	way of service the Notice of Motion in Cause	24		
25	528 and other relevant documents. Service in	25	"We are therefore amenable to	
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)	
	43			44
	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	engaging in "good faith"	1	not to unnecessarily aggravate	
2	discussions to bring an early	2	costs".	
3	close to this matter. In that vein we look forward to	3	TA -11 1 1	
4 5	receiving your proposals in due	4 5	It should be noted that although the letter said "on behalf of the Acting	
6	course.	6	Commissioner of Police we will not contest	
7	course.	7	the claim in respect of the unlawful arrest",	
8	"We are however concerned that	8	it did not in specific terms acknowledge that	
9	despite the discussions which we	9	misconduct in public office is not an	
10	have already had in this matter	10	arrestable offence in the Cayman Islands.	
11	we have been advised that the	11	Campbells wrote to the Deputy Solicitor	
12	Honourable Attorney General has	12	General on 25 th November:	
13	been served with what appears to	13	"We note that the Acting	
14	be an Order granting leave to	14	Commissioner does not intend	
15	apply for judicial review as	15	to contest the unlawfulness of	
16	well as a Notice of Originating	16	the arrest Please will you	
17	Motion in Cause 528 of 2008. We	17	confirm that you are also	
18	would be grateful if you could	18	instructed on behalf of Special	
			Constables Bridger and Coy and	
19	indicate your instructions in	19	-	
20	respect to this matter as we	20	that they are also bound by the	
20 21	respect to this matter as we were left (following our meeting	20 21	-	?
20 21 22	respect to this matter as we were left (following our meeting of 19 th November) with the	20 21 22	that they are also bound by the Acting Commissioner's admission?	?
20 21 22 23	respect to this matter as we were left (following our meeting of 19 th November) with the distinct impression that any	20 21 22 23	that they are also bound by the Acting Commissioner's admission? "Your final paragraph contains a	?
20 21 22	respect to this matter as we were left (following our meeting of 19 th November) with the	20 21 22	that they are also bound by the Acting Commissioner's admission?	?

Tuesday, December 23, 2008 (c.a.r.)

	Judgment Cresswell, J.		Judgment Cresswell, J.	40
1	November 2008 at the	1	authoritative legal advice.	
2	Attorney-General's Chambers that	2	Given the Acting Police	
3	our client's application for	3	Commissioner's responsibilities	
4	leave to apply for judicial	4	for the investigative team we	
5	review had been filed, however	5	also had to give the new holder	
6	we did not state that it would	6	of that post, Mr. Smith, the	
7	be postponed or withdrawn, or	7	chance to consider the	
8	otherwise left in 'abeyance'.	8	matter	
9	In fact, the application was	9		
10	submitted on [12 th] November	10	"In the meantime we have already	
11	2008 and was dealt with on paper	11	concluded that the first part of	
12	by Campbell J. in accordance	12	Operation Tempura [culminating]	
13	with GCR Order 53 rule 3(3)."	13	in the alleged unlawful entry	
14	5 5 1 5 1 1 1 1 1 1 1 1 1 1 1 1 1	14	into the Offices of Cayman Net	
15	Press Statement 4 December	15	News on the 3rd September 2007	
16		16	and other related matters must	
17	On 1st December, Campbells wrote to the	17	be concluded properly and with	
18	Deputy Solicitor General enclosing a draft	18	dispatch.	
19	order for consideration.	19	·	
20	On 4 December, the Governor issued a press	20	"We have to acknowledge that	
21	statement in the following terms:	21	mistakes were made with respect	
22	"Following the Judicial Review	22	to the Hon. Justice Henderson	
23	hearing it was important to	23	and, as already announced, the	
24	consider carefully the way	24	police decided not to appeal the	
. 25	forward on the basis of	25	judgment in the Judicial Review.	
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)	
	47			48
	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	However, I would like to remind	1		
2	everyone that [the] Judicial	2	"I am committed to taking action	
3	Review and subsequent ruling,	3	where there is alleged	
4	setting aside search warrants,	4	corruption in the RCIPS. I wish	
5	does not negate the fact that a	5	to make it clear to those	
6	considerable amount of exemplary	6	individuals who have	
7	investigative work has been	7	demonstrated the courage in	
8	carried [out] over the past year	8	coming forward that the	
9	by the Investigative Team.	9	information they have provided	
10		10	will be dealt with in the	
11	"Senior Investigating Officer	11	strictest confidence.	
12	Mr. Martin Bridger has assured	12		
13	me that during these	13	"I have asked Mr. Smith to	
14	investigations he has always	14	oversee the special	
15	endeavoured to act in good faith	15	investigation"	
16	and I have always found him to	16		
17	have acted in a very	17	It is to be noted that this press	
18	professional manner. The	18	statement did not knowledge that the Applicant	
19	actions that Mr. Bridger took in	19	was arrested for an offence which was not an	
20	regard to the Hon. Mr. Justice	20	arrestable offence in the Cayman Islands.	
21	Alexander Henderson were taken	21	On 8th December, I sent a note to all	
22	based partly on advice that he	22	parties in the two sets of proceedings for	
23	had received from independent	23	judicial review indicating in advance some of	
24	legal counsel, which has now	24	the matters I was likely to raise in the course	

been questioned....

25

of this hearing.

	49			50
	Judgment Cresswell, J.		Judgment Cresswell, J.	
1		1	24 th September 2008 were	
2	Unopposed Declarations and Consequential Orders	2	quashed by orders of	
3		3	certiorari made by Hon.	
4	What follows is taken from an Agreed Note	4	Cresswell J. (acting) on	
5	helpfully prepared for use by the Court. I	5	29th October 2008, and he	
6	make it clear that the analysis referred to	6	also declared that the	
7	below results from the Agreed Note and not any	7	entry of police officers	
8	examination of the issues by the Court.	8	into the applicant's home	
9	The Agreed Note is in the following terms,	9	and office and robing room	
10	so far as material:	10	on the same date and the	
11	"16. The Respondents in Cause	11	searches conducted at his	
12	528 of 2008 accept that the	12	home, office and robing	
13	decision to arrest the Applicant	13	room were unlawful.	
	7 8 9 10 11 12	Unopposed Declarations and Consequential Orders Unopposed Declarations and Consequential Orders What follows is taken from an Agreed Note helpfully prepared for use by the Court. I make it clear that the analysis referred to below results from the Agreed Note and not any examination of the issues by the Court. The Agreed Note is in the following terms, so far as material: "16. The Respondents in Cause 528 of 2008 accept that the	Unopposed Declarations and Consequential Orders Unopposed Declarations and Consequential Orders What follows is taken from an Agreed Note helpfully prepared for use by the Court. I make it clear that the analysis referred to below results from the Agreed Note and not any examination of the issues by the Court. The Agreed Note is in the following terms, so far as material: "16. The Respondents in Cause "16. The Respondents in Cause "17. The Respondents in Cause "18. The Respondents in Cause "19. The Respondent	1 24 th September 2008 were 2 Unopposed Declarations and Consequential Orders 3 certiorari made by Hon. 4 What follows is taken from an Agreed Note 5 helpfully prepared for use by the Court. I 5 29th October 2008, and he 6 make it clear that the analysis referred to 6 also declared that the 7 below results from the Agreed Note and not any 7 entry of police officers 8 examination of the issues by the Court. 8 into the applicant's home 9 The Agreed Note is in the following terms, 9 and office and robing room 10 so far as material: 10 on the same date and the 11 "16. The Respondents in Cause 11 searches conducted at his 12 528 of 2008 accept that the 12 home, office and robing

15

16

17

18

19

20

21

22

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

made by Mr. Bridger on

22nd September 2008 ("the

Decision"), the actual arrest of

September 2008 ("the Arrest"),

the Decision and the Arrest were

(a) The search warrants in

Cause No. 464 of 2008 dated

and all actions consequent on

unlawful, for the following,

different, reasons:

the Applicant by Mr. Coy on 24th

14

15

16

17

18

19

20

21

22

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

(b) Statutory powers of

arrest without a warrant

24(4) and 36(a) of the

are defined in subsections

Police Law (2006 Revision)

and subsection 14(7) of the

Criminal Procedure Code

(2006 Revision). Each of

concerned with "arrestable".

offences. An arrestable

these provisions is

	;	51	
	Judgment Cresswell, J.		Judgment Cresswell, J.
1	offence is defined in the	1	
2	Police Law as "an offence	2	(e) Subsection 2(a) of the
3	prescribed as such in the	3	Penal Code provides
4	First Schedule to the	4	"Nothing in this Law shall
5	Criminal Procedure Code	5	affect the liability, trial
6	(2006 Revision)".	6	or punishment of a person
7		7	for an offence against the
8	(c) A person may only be	8	common law or any other law
9	arrested without a warrant	9.	in force in the Islands".
10	if the offence he is	. 10	Therefore, a person may be
11	suspected of is an	11	tried, convicted and
12	"arrestable" offence.	12	sentenced in the Cayman
13		13	Islands for a common law
14	(d) The Applicant was	14	offence.
15	arrested on suspicion of	15	(f) The common law offence
16	having committed the	16	of "Misconduct in Public
17	offence of Misconduct in	17	Office" was and is a
18	Public Office. This	18	misdemeanour and, at commo
19	offence is a common law	19	law, no offence of less
20	offence. It appears	20	gravity than a felony may
21	nowhere in the Cayman	21	subject an offender to
22	Islands Penal Code (2006	22	arrest without a warrant,
23	Revision) and nowhere in	23	even at the hands of a
24	the First Schedule to the	24	constable. There is only
25	Criminal Procedure Code.	25	one exception to this rule:

Tuesday, December 23, 2008 (c.a.r.)

			53		54
*		Judgment Cresswell, J.	,,,	Judgment Cresswell, J.	J -1
	1	a constable may arrest an	1	"identifying material", and the	
	2	offender who commits a	2	restrictions imposed upon the	
	3	common law misdemeanour in	3	Applicant terms of bail, were	
	4	his presence (that is,	4	unlawful.	
	5	within his sight and	5		
	6	hearing) a circumstance	6	"18. The Respondents therefore	
	7	that manifestly does not	7	accept that in the circumstances	
	8	apply in this case.	8	section 25 of the Police Law was	
	9	which are some and a	9	contravened, and that, as the	
	10	(g) In conclusion, the	10	Applicant's custody was	
	11	offence of Misconduct in	11	unlawful, there was no legal	
	12	Public Office is not an	12	basis for taking identifying	
	13	arrestable offence in these	13	material from him. They accept	
	14	Islands without a warrant,	14	that it must be returned, and in	
	15	either by statute or by	15	fact, have delivered all	
	16	common law.	16	identifying material to the	
	17		17	Applicant's attorneys, as	
	18	"17. Therefore, the decision to	18	requested in the draft order.	
	19	arrest the Applicant, the actual	19	and and or war.	
	20	arrest of the Applicant, and all	20	"19. All parties [to Cause 528]	
	21	actions consequent thereon,	21	therefore agree that the	
	22	including the detention of the	22	Applicant's arrest on 24th	
	23	Applicant on the day of the	23	September 2008 was unlawful."	
	24	arrest, and on the day following	24		
	25	the arrest, the taking of	25	I read paragraph 20 as amended:	
		Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)	
		4	55		56
		Judgment Cresswell, J.		Judgment Cresswell, J.	
	1		1	September 2008 by the	
	2	"20. Against this background,	2	Second Respondent (the	
	3	the Court is invited to make the	3	Arrest) together with	
	4	declarations and grant the	4	(c) all actions consequent	
	5	prerogative orders set out in	5	on the Arrest (the	
	6	the agreed draft order. The	6	Consequent Actions)	
	7	declarations are not by consent,	7	including the Applicant's	
	8	but both the Applicant and the	8	detention, bail and bail	
	9	Respondents to Cause 528 to 2008	9	conditions, the seizure of	
	10	accept that the arrest of the	10	his government-owned mobil	e
	11	Applicant was unlawful and the	11	telephone, and the taking	
	12	Respondents do not oppose the	12	of identifying photographs,	
	13	making of the declarations."	13	fingerprints, and DNA	
	14		14	samples (the Identifying	
	15	The declarations and orders referred to	15	Material) were unlawful.	
	16	are in these terms:	16	And it is ordered that:	
	17	"It is declared that:	17	(1) Orders of certiorari shall	
	18	(a) the decision to arrest	18	issue in respect of the	
	19 20	the Applicant taken by	19	Decision, the Arrest and the	
		inter alia the First	20	Consequent Actions	

21

22

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

inter alia the First

Decision on 24th

Decision)

Respondent on or about the

22nd of September 2008 (the

(b) The execution of the

20

21

22

23

24

25

And by consent it is ordered that:

Tuesday, December 23, 2008 (c.a.r.)

set aside."

Consequent Actions.

(2) The Decision, the Arrest

and the Consequent Actions be

Judgment		Cresswell, J.	
----------	--	---------------	--

	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	(3) the Identifying Material and	1	and give the directions set out above.	
2	any copies thereof, together	2	In addition, the Respondents have agreed	
3	with any results, samples or	3	to provide a full indemnity in respect of the	
4	reports made or obtained in	4	Applicant's costs of these proceedings to date,	
5	connection with it shall be	5	i.e. up to and including this hearing and the	
6	delivered up to the Applicant by	6	costs associated with it, and to make a	
7	delivery to Campbells	7	contribution to his legal costs in Canada.	
8	Attorneys-at-Law, fourth floor,	8	-	
9	Scotia Centre, Albert Panton	9	How did it come about that Mr. Bridger and Mr. Coy	
10	Street, George Town, Grand	10	purported to arrest the Applicant when it is now	
11	Cayman forthwith."	11	accepted that misconduct in public office is not an	
12		12	arrestable offence in the Cayman Islands without a	
13	The Court was also invited by paragraph 21	13	warrant?	
14	of the Note to give the following directions:	14		
15	"(a) That there shall be an	15	No written explanation of how it came	
16	inquiry as to damages in Cause	16	about that the Applicant was arrested (when	
17	58 of 2008.	17	misconduct in public office is not an	
18	(b) The inquiries as to damages	18	arrestable offence in the Cayman Islands	
19	in Causes 464 and 528 should be	19	without a warrant) was to be found in the	
20	consolidated, and the new	20	papers before the Court yesterday. Given the	
21	headings for the action be as	21	extreme seriousness of the consequences of the	
22	set out in Paragraph 5 of the	22	arrest so far as the Applicant was concerned,	
23	agreed order."	23	and the numerous failures set out in the	
24	Į.	24	judgment of the 29 th of October, it might	
25	I make the declarations, grant the orders	25	have been thought that this fundamental	
	Tuesday, December 23, 2008 (c.a.r.)		Tuesday, December 23, 2008 (c.a.r.)	
	59			60
	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	question would have been addressed in the	1	Islands, take advice from a	
2	correspondence.	2	lawyer qualified in the law of	
3	Mr. Schofield, on behalf of the	3	the Cayman Islands as to whether	
4	Respondents to Cause 528, told the Court on	4	the suspected offence is an	
5	instructions yesterday that at the time of the	5	arrestable offence under the law	
6	arrest Mr. Bridger believed, on the basis of	6	of the Cayman Islands.	
7	written advice from Mr. Polaine (1) that on the	7	•	
8	facts there was a prima facie case of	8	Mr. Schofield took instructions and said	
9	misconduct in public office, and (2) that this	9	that he was subject to a conflict of interest	
10	offence was an arrestable offence within this	10	and that the Respondents needed to receive	
11	jurisdiction. It is now accepted that the	11	"their own advice".	
12	advice in relation to (2) was wrong.	12	The Court today has been handed a documer	ıt
13	Yesterday I asked Mr. Schofield whether	13	by Mr. Schofield setting out Mr. Bridger's	
14	the Respondents to Cause 528 accepted two	14	response in the following terms:	
15	propositions as follows:	15	"Question	
16	(a) It is elementary that a	16		
17	police officer before arresting	17	"It is elementary that a police	
18	any citizen should satisfy	18	officer before arresting any	
19	himself that the suspected	19	citizen should satisfy himself	
20	offence is an arrestable	20	that the suspected offence is an	
21	offence; and	21	arrestable offence. A police	
22	(b) A police officer unfamiliar	22	officer unfamiliar with the law	
23	with the law of the Cayman	23	of the Cayman Islands should	
24	Islands should, before arresting	24	before arresting any citizen of	
			the Cormon Islanda taka advise	

any citizen of the Cayman

25

the Cayman Islands take advice

	Judgment Cresswell, J.		Judgment Cresswell, J.	
1	from a lawyer qualified in the	1	Independent Counsel from the	
2	law of the Cayman Islands as to	2	Cayman Islands was not	
3 .	whether the suspected offence is	3	forthcoming and the services of	
4	an arrestable offence under the	4	Mr. Martin Polaine [were]	
5	laws of the Cayman Islands."	, 5	obtained in writing by the	
6		6	Strategic Oversight Group and	
7	"Response	7	Mr. Bridger. They submitted Mr.	
8		8	Polaine's CV to the Attorney	
9	"From the moment Mr. Bridger	9	General who indicated in writing	
10	arrived on Island and took over	10	that he had no objection to this	
11	the Inquiry, he has continually	11	course.	
12	deferred to the Attorney General	12		
13	on the matter of obtaining	13	"At every stage legal	
14	independent legal advice.	14	clarification was obtained by	
15		15	Mr. Bridger before taking any	
16	"In the first instance this was	16	action.	
17	provided by Andre Mon Desir, an	17		
18	individual who is familiar with	18	"Mr. Bridger specifically sought	
19	local laws.	19	legal advice from Mr. Polaine	
20		20	on:	
21	"Following Mr. Mon Desir's	21	Whether Misconduct in	
22	departure, efforts were made to	22	Public Office was an	
23	resource further Independent	23	offence in the Cayman	
24	Counsel within the Cayman	24	Islands	
25	Islands. In the event,	25		
	Granding Constant			64
	Judgment Cresswell, J.		Judgment Cresswell, J.	64
1	Judgment Cresswell, J. Whether it was right and	1	Judgment Cresswell, J. aware that there was an	64
2	Judgment Cresswell, J. Whether it was right and proper to pursue the	2	Judgment Cresswell, J. aware that there was an alternative view as to whether	64
2 3	Judgment Cresswell, J. Whether it was right and	2 3	aware that there was an alternative view as to whether the offence of Misconduct in a	64
2 3 4	Judgment Cresswell, J. Whether it was right and proper to pursue the matter, and	2 3 4	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in	64
2 3 4 5	Judgment Cresswell, J. Whether it was right and proper to pursue the matter, and Whether it was an	2 3 4 5	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the	64
2 3 4 5 6	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the	2 3 4 5 6	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th	64
2 3 4 5 6 7	Judgment Cresswell, J. Whether it was right and proper to pursue the matter, and Whether it was an	2 3 4 5 6 7	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the	64
2 3 4 5 6 7 8	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands.	2 3 4 5 6 7 8	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and	64
2 3 4 5 6 7 8	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands.	2 3 4 5 6 7 8 9	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review	64
2 3 4 5 6 7 8 9	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and	2 3 4 5 6 7 8 9	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger	64
2 3 4 5 6 7 8 9 10	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight	2 3 4 5 6 7 8 9 10	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal	64
2 3 4 5 6 7 8 9 10 11	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and	2 3 4 5 6 7 8 9 10 11	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was	64
2 3 4 5 6 7 8 9 10 11 12	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group.	2 3 4 5 6 7 8 9 10 11 12	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal	64
2 3 4 5 6 7 8 9 10 11 12 13	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for	2 3 4 5 6 7 8 9 10 11 12 13	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable."	64
2 3 4 5 6 7 8 9 10 11 12 13 14	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the	2 3 4 5 6 7 8 9 10 11 12 13 14 15	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable."	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read:	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not be identified. The Strategic	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence of Misconduct in a Public Office	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not be identified. The Strategic Oversight Group indicated that a	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not be identified. The Strategic Oversight Group indicated that a local Counsel could not be	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands, but this was not the	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not be identified. The Strategic Oversight Group indicated that a	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands, but this was not the view of his legal advisers at	64
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Whether it was right and proper to pursue the matter, and Whether it was an arrestable offence in the Cayman Islands. "This advice was shared with Assistant Commissioner Yates and with the Strategic Oversight Group. "The advice and request for advice was not shared with the Attorney General. "Mr. Bridger always wanted a local Counsel but one could not be identified. The Strategic Oversight Group indicated that a local Counsel could not be	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands until the Attorney Generals advice of 12th November 2008. Therefore at the time of the arrest through and beyond the 1st judicial review proceedings Mr. Bridger genuinely believed on legal advice the offence was arrestable." The final paragraph was subsequently amended to read: "Mr. Bridger did become aware that there was an alternative view as to whether the offence of Misconduct in a Public Office was arrestable in the Cayman Islands, but this was not the	64

65 Judgment -- Cresswell, J. Judgment -- Cresswell, J. 1 General's advice of 1 The parties have placed before the Court 12th November 2008. Therefore 2 2 proposed directions leading to the inquiry as 3 at the time of the arrest 3 to damages being listed on the first open date 4 through and beyond the 1st 4 on or after 20 April 2009 with an estimate of 5 5 judicial review proceedings three days. I am of the opinion that the 6 6 Mr. Bridger genuinely believed outstanding issues as to the quantum of damages 7 need to be resolved as soon as practicable for on legal advice the offence was 7 8 arrestable." 8 the reasons set out below. I will at the end 9 9 of this judgment discuss with the parties a far 10 It would be inappropriate for me to 10 tighter timetable. 11 comment further at this stage on the matters 11 The extraordinary failures on the part of 12 recorded above in view of the issues yet to be Mr. Bridger and his advisers, reflected in the 12 13 judgment of the 29th of October and this resolved in relation to the inquiries as to 13 14 damages. 14 judgment, inevitably caused very serious damage 15 I was informed by the Note that the 15 and distress to the Applicant and his family. 16 16 parties have entered into serious without The Applicant has suffered from unlawful 17 prejudice discussions conducted by the Attorney 17 conduct by the police in relation to both his 18 personally in order to attempt to settle the 18 arrest and the applications for the search 19 19 financial aspects of this matter. Nothing in warrants. 20 this judgment is intended to discourage an 20 The chronology set out above shows most 21 21 early settlement. On the contrary, it is most regrettable delay on the part of the RCIPS in 22 regrettable that no settlement has yet been 22 admitting that the arrest was unlawful. As 23 23 achieved despite a statement in the note to the damages remain to be assessed, it would be 24 effect "it is hoped that figures may be agreed, 24 inappropriate for me to comment further at this 25 at least in principle, before Christmas". 25 stage as the Applicant's position -- save to Tuesday, December 23, 2008 (c.a.r.) Tuesday, December 23, 2008 (c.a.r.) 67 68 Judgment -- Cresswell, J. Judgment -- Cresswell, J. 1 point out that the Applicant is a serving judge 1 of material facts and matters and/or 2 sitting in these courts and it is 2 admitted errors." 3 3 unsatisfactory that at the same time there "2. Paragraph 3 of the 4 should be unresolved litigation between the 4 Information set out the material 5 Applicant and the Respondents. 5 circumstances of the 6 6 In addition, the extraordinarily failures allegations. At sub-paragraph 7 7 referred to above will have had a wider impact. (1) it was stated: 8 A strong independent judiciary is central to 8 9 the future of the Cayman Islands. It is also 9 that the letters possibly 10 10 of importance that the police should act fairly constitute a criminal 11 and competently in relation to all citizens. 11 offence of contempt. 12 An important step in repairing the damage to 12 However, the letters have 13

23

24

25

the Applicant and his family and to the wider 13 interests of these Islands requires an early 14 determination of all outstanding issues in 15 these causes. If there is no settlement, to 16 17 leave the determination of the outstanding issues to April or thereafter is in my opinion 18 unacceptable. 19 I add a footnote to my judgment of the 20 29th of October. At page 110 of that 21 judgment the following appears under the 22

 HENDERSON informed EVANS been examined by independent legal council (sic) and "do not relate to any 'live' proceedings" and therefore, are not capable of amounting to contempt no matter how offensive they may appear.

"The 'independent counsel' (I was told) was Mr. Mon Desir.

"Mr. Purnell accepted that

heading "Admitted or partly admitted failures

Respondent and/or admitted misrepresentations

to put material facts and matters before the

14

15

16

17

18

19

20

21

22

23

24

24

25

Cause 464.

Tuesday, December 23, 2008 (c.a.r.)

team and its investigations.

nor been involved with the

Mr. Mon Desir has not advised on

23

24

25

Tuesday, December 23, 2008 (c.a.r.)

profound disquiet that the Court was misled as

to material information as above in relation to

Judgment -- Cresswell, J.

I direct that a copy of this judgment be sent to Mr. Mon Desir so that he may understand how it was that page 102 of my judgment appeared as set out above.

The Honourable Sir Peter Cresswell Acting Judge of the Grand Court

